

1. COMMUNITIES AND ENVIRONMENTAL PRIORITY PLAN PROPOSAL

COMMITTEE RECOMMENDATION AS AMENDED

That Council approve the following:

WHEREAS the year 2000 is the transition year to the new City of Ottawa and new types of planning will have to be undertaken to assist the new Council to identify priorities at both the city and the neighbourhood level,

BE IT RESOLVED THAT staff provide Council with an assessment of what would be a reasonable method of integrating the multi-layers of plans presently in force across the Region,

BE IT RESOLVED THAT staff provide an analysis of what Council will want to consider as the new city plan and the planning process required to get there.

DOCUMENTATION

1. Co-ordinator, Planning and Environment Committee report dated 11 Jan 2000 is immediately attached.
2. An Extract of Draft Minute, 25 Jan 2000, immediately follows the report and includes a record of the vote.

REGION OF OTTAWA-CARLETON
RÉGION D'OTTAWA-CARLETON

REPORT
RAPPORT

Our File/N/Réf. Your File/V/Réf.	03 07-99-0096
DATE	11 January 2000
TO/DEST.	Chair and Members, Planning and Environment Committee
FROM/EXP.	Co-ordinator, Planning and Environment Committee
SUBJECT/OBJET	COMMUNITIES AND ENVIRONMENTAL PRIORITY PLAN PROPOSAL

REPORT RECOMMENDATION

That the Planning and Environment Committee consider the following Motion:

WHEREAS the year 2000 is the transition year to the new City of Ottawa and new types of planning will have to be undertaken to assist the new Council to identify priorities at both the city and the neighbourhood level,

BE IT RESOLVED THAT staff provide Council with an assessment of what would be a reasonable method of integrating the multi-layers of plans presently in force across the Region,

BE IT RESOLVED THAT staff provide an analysis of what Council will want to consider as the new city plan and the planning process required to get there,

BE IT RESOLVED THAT as part of the preparation for the new city plan a small amount of money and some staff time be provided to each councillor to prepare a Communities and Environmental Priority Plan for each ward,

BE IT RESOLVED THAT these plans would identify on a ward by ward basis, through a process of community consultations what the various communities which comprise each ward regard as priority issues to be addressed in the new city plan and year 2001 budget process.

BACKGROUND

On 22 December 1999, Regional Council approved the above Motion, as submitted by the Transportation Committee. Extracts of the Draft Minutes of the Transportation Committee meeting of 15 December 1999 and the Special Regional Council Meeting of 22 December 1999, pertaining to this matter are attached for your reference.

Accordingly, the Planning and Environment Committee is asked to consider the Motion submitted by Councillor Doucet.

*Approved by
Dawn Whelan*

att.

Councillor Doucet proposed the following:

WHEREAS the year 2000 is the transition year to the new City of Ottawa and new types of planning will have to be undertaken to assist the new Council to identify priorities at both the city and the neighbourhood level,

BE IT RESOLVED THAT staff provide Council with an assessment of what would be a reasonable method of integrating the multi-layers of plans presently in force across the Region,

BE IT RESOLVED THAT as part of the preparation for the new city plan a small amount of money and some staff time be provided to each councillor to prepare a Communities and Environmental Priority Plan for each ward,

BE IT RESOLVED THAT these plans would identify on a ward by ward basis, through a process of community consultations what the various communities which comprise each ward regard as priority issues to be addressed in the new city plan and year 2001 budget process.

The councillor remarked that there is no mechanism at the community level to integrate both theirs and the Region's plans and he believed a vision could be established of what residents see as their community environmental priorities. He opined that developing it on a single ward basis would not accomplish very much and believed it would be more proactive if it was done on a Council-wide basis. If the committee supports his Motion, he suggested the discussion could then focus on how much money should be allocated to it.

The Commissioner of Planning and Development Approvals believed the Motion should more appropriately be dealt with by the Planning and Environment Committee. He explained that staff intend to do similar work which is suggested in the Motion, but taking into consideration the task of amalgamating Regional and local by-laws and official plans for the new city, he did not believe there would be enough time to address this specific request. He suggested the Motion be referred to the Planning and Environment Committee for review and comment, taking into consideration the direction they wish staff to take with respect to the amalgamation of the official plans and the by-laws.

Councillor Doucet argued that the Motion belongs to almost any committee, but it is mostly transportation-driven because it involves sidewalks, integration of roads, et cetera. Therefore, he believed it was appropriate to raise it at Transportation Committee for consideration by Council. He maintained that this will provide an opportunity for communities to be a part of the process in a small way while the Transition Team is in place. Further, involving the lower tier

municipalities would be beneficial. He went on to state that councillors have no way of sounding out their constituents to hear what they perceive to be priorities in the development of the new city of Ottawa and this is what his Motion speaks to and he believed it would be a useful tool in the coming year.

Councillor McGoldrick-Larsen suggested no decision be taken at this time until it is known what the Regional Chair's office has in mind with respect to public consultation. She had some concerns about being "all inclusive" and could not support the Motion at this time.

Councillor Kreling suggested the Motion be accepted in principle and forwarded to the Planning and Environment Committee for consideration and implemented into a workplan. He did not believe it would be difficult to dovetail into that process a few community meetings with the councillors.

Moved by H. Kreling

That the following Motion be accepted in principle, and that it be referred to the Planning and Environment Committee for their consideration and that the process being endorsed in principle be looked at in concert with what staff are already looking at in Planning and Environment and in Transportation as far as bringing local issues together in the new year:

WHEREAS the year 2000 is the transition year to the new City of Ottawa and new types of planning will have to be undertaken to assist the new Council to identify priorities at both the city and the neighbourhood level,

BE IT RESOLVED THAT staff provide Council with an assessment of what would be a reasonable method of integrating the multi-layers of plans presently in force across the Region,

BE IT RESOLVED THAT as part of the preparation for the new city plan a small amount of money and some staff time be provided to each councillor to prepare a Communities and Environmental Priority Plan for each ward,

BE IT RESOLVED THAT these plans would identify on a ward by ward basis, through a process of community consultations what the various communities which comprise each ward regard as priority issues to be addressed in the new city plan and year 2001 budget process.

CARRIED

TRANSPORTATION COMMITTEE REPORT NO. 52

2000 TRANSPORTATION COMMITTEE BUDGET

COMMITTEE RECOMMENDATIONS AS AMENDED

1. That Council approve the 2000 Draft Capital and Operating budget estimates for the Transportation Committee, as amended by the following:

- a. That the King Edward Avenue (Laurier to Sussex) rehabilitation (Project 900061, pg. 131) be advanced to take place in the year 2001 and that preparatory work start this coming fiscal year, and that \$1M be allocated in 2000 for an Environmental Assessment Study and detailed design.
- b. That \$50,000 be transferred from Structures - Provincial Highway Transfer (Project 900094, pg. 213) to Audible Pedestrian Signal Program (Project 900115, pg. 181).
- c. That the New Traffic Control Signals - Urban budget (Project 900431, pg. 191) be increased by \$2.59M, 80% of which is expected to be funded through Regional Development Charges, in order to address the list of outstanding locations that currently meet 100% of the approved pedestrian or traffic signal warrants;

That the net increase of approximately \$500,000 to the Region be accommodated through either:

- a. unused capital authority
- b. capital works progress
- c. or a combination thereof.
- d. That the preliminary design for the New Orchard bus stop, (reference Transitway System Improvements Project 900273, pg. 241), once complete, be submitted to the Transportation Committee and Council prior to submission to the National Capital Commission and commencement of the Environmental Assessment Study.
- e. That the Noise Attenuation Retrofit Program be included in the list of capital projects and that funding in the amount of \$500,000 be allocated for the year 2000;

And that this amount be accommodated through either:

- a. unused capital authority
 - b. capital works in progress
 - c. a combination thereof.
- f. That \$250,000 be allocated in the 2000 budget (\$200,000 from Regional Development Charges and \$50,000 from within the Transportation and Environment Department budget) to partner with the City of Nepean to fund transportation improvements needed as a result of significant economic development in the South Merivale Business Park.

2. That Council approve the following:

- a. That the following Motion be accepted in principle, and that it be referred to the Planning and Environment Committee for consideration and that the process being endorsed in principle would be looked at in concert with what staff are already looking at in Planning and Environment and in Transportation as far as bringing local issues together in the new year:

WHEREAS the year 2000 is the transition year to the new City of Ottawa and new types of planning will have to be undertaken to assist the new Council to identify priorities at both the city and the neighbourhood level;

BE IT RESOLVED THAT staff provide Council with an assessment of what would be a reasonable method of integrating the multi-layers of plans presently in force across the Region;

BE IT RESOLVED THAT staff provide an analysis of what Council will want to consider as the new city plan and the planning process required to get there;

BE IT RESOLVED THAT as part of the preparation for the new city plan a small amount of money and some staff time be provided to each Councillor to prepare a Communities and Environmental Priority Plan for each ward;

BE IT RESOLVED THAT these plans would identify on a ward by ward basis, through a process of community consultations what the various

communities which comprise each ward regard as priority issues to be addressed in the new city plan and year 2001 budget process.

b. That the following Motion be given as direction to staff:

That should the RMOC receive a new Canada Infrastructure Program during this coming fiscal year, that some of the money saved through this initiative be transferred to the Traffic Calming Measures budget (Project 900065, pg. 165).

MOTION NO. 239

Moved by Councillor M. McGoldrick-Larsen
Seconded by Councillor D. Beamish

WHEREAS the Woodroffe Fallowfield intersection is a rural cross section, operating at level F;

WHEREAS Regional Police and Transport Canada had reported that traffic from the Woodroffe Fallowfield intersection was backing up to a point where there is a serious safety concern, as cars are stopped on the railway tracks on Woodroffe Avenue;

WHEREAS continued residential, commercial and industrial development (JDS Uniphase) will demand this intersection be reconstructed soon;

WHEREAS the City of Nepean General Policy and Administration Committee agreed to work with the Region to see that improvements to this intersection are made over the 2000-2001 timeframe and agreed to providing \$ 1 million for this initiative;

BE IT RESOLVED THAT funding be allocated in the 2000 budget for the design for the intersection of Fallowfield and Woodroffe Avenue, the cost estimate is \$250,000 to be funded 80% from Regional Development Charges and 20% from 1999 contingency funding.

“CARRIED” on a division of 15 YEAS to 1 NAY as follows:

YEAS: Councillors Hunter, Meilleur, Legendre, Holmes, Beamish, Hume, Kreling, McGoldrick-Larsen, Hill, Doucet, Cantin, Stewart, Loney, Bellemare and Chair Chiarelli...15

NAYS: Councillor Byrne...1

MOTION NO. 240

Moved by Councillor W. Stewart
Seconded by Councillor B. Hill

RESOLVED THAT “Urban Budget (project 900431, pg 191)” be removed from Recommendation 1c) so that the increase in New Traffic Control Signals Budget can be applied in urban or rural RMOC as need arises.

“CARRIED” on a division of 11 YEAS to 6 NAYS as follows:

YEAS: Councillors Meilleur, Legendre, Beamish, Hume, McGoldrick-Larsen, Hill, Byrne, Davis, Stewart, Loney and Chair Chiarelli...11

NAYS: Councillors Hunter, Holmes, Kreling, Doucet, Cantin and Bellemare...6

MOTION NO. 241

Moved by Councillor M. Bellemare
Seconded by Councillor H. Kreling

RESOLVED THAT Transportation Committee Recommendation No. 1e) be replaced by the following:

“1e) That the Noise Attenuation Retrofit Program be included in the list of capital projects, and that funding be allocated as follows:

(a) \$50,000 for the Year 2000 from Strategic Transportation Planning Studies (Project # 900099, 2000 Draft Capital Estimates and 10 Year Capital Forecast, page 90);

(b) \$500,000 in each year thereafter.”

“CARRIED”

Transportation Committee Report No. 52 ~ 2000 Transportation Committee Budget as amended by Motion Nos. 239, 240 and 241 was then put to Council and “CARRIED” with Councillor Hume dissenting on Recommendation 1c) [Urban Budget – Project 900431 {Page 191}] and Councillor Hunter dissenting on the Transportation Committee – Transit Capital Budget [2000 Draft Capital Estimates {Pages 234 - 251}].

1. COMMUNITIES AND ENVIRONMENTAL PRIORITY PLAN PROPOSAL

- Referred to Planning and Environment Committee by Council at its meeting of 22 Dec 1999
- Planning and Environment Committee Co-ordinator's report dated 11 Jan 2000

Councillor van den Ham stated he did not have a problem with the first part of the motion, as he felt it was necessary to look at this in a comprehensive manner and identify priorities at both the City and neighbourhood levels. He said it was his understanding there were a number of initiatives underway by staff from the Region and the local municipalities (e.g. CAO, Treasurers, etc.) to ensure that the priorities of the lower tier governments do not "fall through the cracks".

With respect to the third "Be it Resolved" in the motion, (i.e. that a small amount of money and some staff time be provided to each Councillor to prepare a Community And Environmental Priority Plan for each ward), the Councillor felt the purpose of the Councillors' office budgets were to undertake things such as this. He also suggested it could be a part of the election process, for the candidates to identify communities' priorities. He said if individual Councillors wanted to prepare community environment plans, then it should be their own initiative and no additional resources should be allocated to this. He stated he would not be supporting this portion of the motion.

Responding to questions from Committee Chair Hunter, Nick Tunnacliffe, Commissioner, Planning and Development Approvals noted the enabling legislation establishing the new City of Ottawa stated the Official Plans of the Region and the area municipalities would remain in effect until they are changed. He said the new City will have to go through the process of bringing them together into one plan and how this will be done has yet to be finalized.

Councillor Hill noted all of the local official plans are obliged to conform to the Regional Official Plan and stated therefore there should not be that great a difference. Mr. Tunnacliffe advised that some local municipalities have not yet brought their plans into conformity with the Region's 1997 plan. As well, he pointed out there is a significant amount of overlap, so when the plans are brought together, the duplication will be stripped out making the plan simpler.

Chair Hunter noted as well, although the local official plans might be in conformity with the Regional Official Plan, the policies within the official plans could be significantly different from one another. He gave an example of the creation of new lots in the rural areas; one municipality might require they be five hectares and another might require ten or 25 hectares. The Chair also noted the differences would be magnified with respect to the zoning by-laws.

Responding to further questions from Councillor Hill, Mr. Tunnacliffe stated the Region has a well established consultation process. He said staff could not predict exactly how long the entire process would take but what staff will be proposing to the new Council is to move in

stages; doing some things very quickly and other areas that require more consideration, proceeding slowly with.

Councillor Beamish expressed his opinion that it is really a matter for the new Council to decide how they want to proceed and said he could not see the value in doing this at this point. He opined there may be some value in doing the individual ward plans, however, he agreed with Councillor van den Ham that these should be done using the Councillors' office budgets. Councillor Beamish indicated he definitely would not support the portion of the motion calling for additional funds and he did not believe he would be supporting the rest of the motion either.

Councillor Stewart expressed agreement with the points raised by Councillor Beamish and noted that staff from the Region and the various municipalities are already working closely to put together the twelve different administrations. She could not see what benefit would come out of a ward plan like this at this time, in the middle of an election campaign. She felt at best it would be redundant and at worst, a waste of time and money. Although the intent of the motion was good, it will be done in any event without additional costs. Councillor Stewart indicated she would not be supporting this motion.

Referring to the second "Be it resolved", Councillor Legendre asked if staff would, in any event, be providing Council with an assessment of the process to integrate the plans across the Region,. Mr. Tunnacliffe confirmed staff had already begun thinking about this, particularly from the point of view of the Official Plan, less so concerning the zoning (as the Region is not currently responsible for zoning).

Councillor Legendre then referred to the third "Be it resolved", and asked if staff had difficulty with this. Mr. Tunnacliffe stated there were two aspects of difficulty. He said he felt the Regional Plan did a pretty good job of setting out the urban structure and the overall direction in terms of the way the community must grow. He said where improvement is needed is at the community level and this will take some time because it requires a substantial amount of input from each community and direction from the Councillors who are going to be a part of that. He saw it as difficult to do this year as input from the new Council will be required. He said staff could establish a theoretical model of how it might be done, but this would require bringing the existing area municipalities on board, because it is really their responsibility right now. The Commissioner said the second difficulty is the notion of providing special monies to the Councillors and not doing it within a departmental budget.

Councillor Legendre stated in this year already, it is necessary to stop talking in terms of upper and lower tier municipalities. He said with the election coming up, it is the citizens that have to be brought along to this process and he felt this motion was addressing the need to make the communities aware of this. He felt that clearly there would be nothing decided on this year that would hamstring the new Council.

The Councillor went on to say that he did not see this motion as outlandish or of no value, nor did he see it as a terribly onerous process. As well, he understood that the process would vary

enormously from ward to ward and pointed out that Councillor Doucet's ward would be one area that perhaps would require a more significant amount of work. Councillor Legendre indicated he was very supportive of the motion.

Councillor Legendre then asked legal staff, if the recommendation were to fail, in view of the fact that it has already been through Council, what would the effect would be.

Mr. Marc drew the Committee's attention to page 6 of the agenda, noting that the motion had been accepted in principle by Council and was referred to the Planning and Environment Committee for consideration. He said, as Council had endorsed the broad principle that an examination be made at some level of how the plans might be consolidated, if the Committee were to defeat the motion entirely it would require a vote of three-quarters of the Committee. Mr. Marc offered his opinion that the first two active clauses of the motion were an integral part of the motion, and could not be defeated without defeating the intent of the motion. He said the last two portions were matters of detail that the Committee could accept or modify by majority vote.

Councillor Hill asked the Commissioner if there were projects the Department was working on that needed to be completed before the new City is formed. Mr. Tunnacliffe advised there were in fact hundreds of projects going on and he indicated the Committee would have a very full agenda over the next few months. Councillor Hill stated she would rather see staff finish matters that are currently "on their plate", before taking on something like this. She felt it was not necessary and she would be voting against it.

Responding to questions from Councillor van den Ham, Mr. Tunnacliffe noted planning staff from the Region and the area municipalities had already begun meeting to discuss how to proceed with the integration of the various Official Plans and would be meeting weekly. Councillor van den Ham stated he agreed some staff work should be done and he said it was very important that the items at top of the priority lists of the various area municipalities, do not get lost so that the new Council will have a record of what is important to those local areas. The Councillor asked that the motion be split with the first two action items and the last two, being voted on separately. He indicated he would be supporting the first portion, as he believed the spirit of the motion was contained in these.

The Committee then considered the first part of the motion.

That the Planning and Environment Committee consider the following Motion:

WHEREAS the year 2000 is the transition year to the new City of Ottawa and new types of planning will have to be undertaken to assist the new Council to identify priorities at both the city and the neighbourhood level,

BE IT RESOLVED THAT staff provide Council with an assessment of what would be a reasonable method of integrating the multi-layers of plans presently in force across the Region,

BE IT RESOLVED THAT staff provide an analysis of what Council will want to consider as the new city plan and the planning process required to get there.

CARRIED
D. Beamish and B. Hill
(dissented)

Councillor Legendre then put forward an amended to the first, of the last two “Be it resolved”, that would read “Be it resolved that as part of the preparation for the new city plan, staff in concert with the ward councillor, prepare a Communities and Environmental Priority Plan for each ward.”

Referring to Councillor Legendre’s amendment, Councillor Stewart stated she felt it was premature. She said there was a real chance some of the Councillors would not be back and, if this planning were left until the new Council was in place, many of the new ward representatives would be bringing experience from the lower tier where this detailed planning has been done for many years. She said although this planning would have to be done, it should be done by the new Council very early in the term. She indicated she would not be supporting this amendment.

At Councillor Stewart’s request, Councillor Legendre clarified there would be no extra funds allocated for this; it would be staff time in concert with the ward Councillors. Councillor Stewart asked staff if they would be able to do this within their existing departmental budget, noting this would entail renting facilities in the communities to do extensive comprehensive community consultation in the next twelve months. Mr. Tunnacliffe advised there was no money provided, so if Committee and Council directed staff to do this, money would have to be taken from other things.

Moved by J. Legendre

That the motion be amended to read:

“Be it resolved that as part of the preparation for the new city plan, staff in concert with the ward councillor prepare a Communities and Environmental Priority Plan for each ward.”

LOST

NAYS: D. Beamish, M. Bellemare, B. Hill, G. Hunter, W. Stewart, R. van den Ham...6
YEAS: J. Legendre....1

The Committee then considered the last two portions of the motion, as presented.

BE IT RESOLVED THAT as part of the preparation for the new city plan a small amount of money and some staff time be provided to each councillor to prepare a Communities and Environmental Priority Plan for each ward,

BE IT RESOLVED THAT these plans would identify on a ward by ward basis, through a process of community consultations what the various communities which comprise each ward regard as priority issues to be addressed in the new city plan and year 2001 budget process.

LOST

NAYS: D. Beamish, M. Bellemare, B. Hill, G. Hunter, W. Stewart, R. van den Ham...6

YEAS: J. Legendre...1

The Committee then considered the motion, as amended.

That the Planning and Environment Committee recommend that Council approve the following Motion:

WHEREAS the year 2000 is the transition year to the new City of Ottawa and new types of planning will have to be undertaken to assist the new Council to identify priorities at both the city and the neighbourhood level,

BE IT RESOLVED THAT staff provide Council with an assessment of what would be a reasonable method of integrating the multi-layers of plans presently in force across the Region,

BE IT RESOLVED THAT staff provide an analysis of what Council will want to consider as the new city plan and the planning process required to get there.

CARRIED as amended

D. Beamish and B. Hill

E. dissented)