

MINUTES

OTTAWA-CARLETON REGIONAL POLICE SERVICES BOARD

OTTAWA-CARLETON REGIONAL HEADQUARTERS
CHAMPLAIN ROOM, 111 LISGAR STREET

27 MAY 1996

5:00 P.M.

PRESENT

Chair: Mr. P. Vice

Vice-Chair: A. Bouwers

Members: Mr. G. Baskerville, Ms. A. Boudreau, Regional Chair P. Clark, Councillor
D. Holmes, Councillor D. Pratt

CONFIRMATION OF MINUTES

**That the Ottawa-Carleton Regional Police Services Board confirm the Minutes of the
22 April 1996 meeting.**

CARRIED

INQUIRIES

1. Policy on Private Sector Partnerships

Councillor Holmes referenced the recent partnership between the Ottawa-Carleton Regional Police Service and the Ottawa New Car Dealers' Association which targeted an organized vehicle theft ring operating in the Region. She asked the Chief to develop a policy setting out when private sector partnerships could be pursued and accepted, and guidelines on how they should be solicited.

Chief Ford responded staff are in the process of developing a policy which will be presented to the Board when it is complete.

PUBLIC DELEGATIONS

Traffic Calming as a Community Partnership - documentation submitted by Ms. V. Mason

Ms. Mason spoke to the Board about the effects of traffic on residents of Corkstown Road in Nepean. Vehicles use the residential road as a short cut to and from Kanata and routinely speed well beyond the posted speed limit. Buses cause their homes to shake and vibrate. Ms. Mason likened their situation to “cruel and unusual punishment”, and stated that years of complaining to both the Regional and City governments has produced no results.

She believed it was time for police to proactively attack violations of the Highway Traffic Act, and in particular to enforce the posted speed limit. If the laws were enforced, she believed fewer people would break the law. She suggested there should be a traffic problem prevention unit, similar to the crime prevention unit.

Ms. Mason submitted several documents, including a traffic calming report presented to the Technical Workshop on Traffic Calming at the 1995 Ontario Traffic Conference. She suggested that appropriate traffic officers of the Police Service be delegated to attend conferences of this nature to discover ways to solve traffic problems, and to meet with people whose purpose is to solve traffic and engineering problems.

(A copy of Ms. Mason’s presentation and all documentation submitted is on file with the Board Secretary.)

ITEMS OF BUSINESS

1. PUBLIC COMPLAINTS REPORT (APRIL 1996)
- Chief’s report dated 09 May 96

That the Ottawa-Carleton Police Services Board receive this report for information.

RECEIVED

2. OPP PUBLIC COMPLAINTS REPORT (JANUARY - APRIL 1996)
- OPP Inspector's report dated 7 May 96

Councillor Pratt referenced public complaint #6-95 received by the OPP from a Provincial Court Judge. The complaint was against an officer who was a key witness in an armed robbery trial. Instead of attending court to testify in the case, the officer chose to attend an identification seminar in another city. As a result, the charge of armed robbery was dismissed.

Councillor Pratt stated that based on the facts available, the officer's actions appear to have been a gross negligence of duty as set forth in the *Police Services Act*. He did not feel the punishment was suitable for such a serious breach of duty.

Inspector Burns explained the OPP's Professional Standards Branch conducts the investigation and determines what penalty the officer is to receive. In this case, the officer received 24 hours loss of pay, the most severe penalty that can be levied through informal discipline. He noted informal discipline is only offered to officers who have never been disciplined before and have a good service record.

Regional Chair Clark suggested there should be a lower barrier with regard to the types of actions eligible for resolution through informal discipline. He did not believe the public would find the punishment adequate in this instance.

Mr. Baskerville stated there must be clearer guidelines to assist officers in setting priorities, so that they know what activities take precedence over others.

Councillor Pratt found the situation shocking and hoped it would not happen again. He requested that the Board Chair write to the OPP Commissioner conveying our disappointment with the way this was handled and expressing the hope that in the future, every effort will be made to ensure officers fully understand their duties under the *Police Services Act*. In addition, the letter should address the need to change policy with regard to the types of offences eligible for informal discipline.

3. OTTAWA-CARLETON REGIONAL POLICE SERVICE 1995 ACTIVITY REPORT

Mr. Kanellakos, Director General distributed copies of the 1995 Activity Report to members of the Board and the media.

That the Ottawa-Carleton Police Services Board receive this report for information.

RECEIVED

4. OTTAWA-CARLETON POLICE SERVICE
NETWORK BUILDING CABLING CONTRACT
- Director General's report dated 13 May 96

Chair Vice drew the Board's attention to a correction in the recommendation to reflect that the price quoted is exclusive of GST.

Mr. Baskerville asked what kind of risk-prevention measures could be included in the contract to ensure completion. S. Cardarelli, Project Manager for the Information Technology Project, explained the cabling field is extremely competitive at the present time, hence the variance between the first and second lowest bidders. In anticipation of this situation, very stringent evaluation criteria were included in the contract to assess the lowest bidder's capabilities to perform the duties, its work on previous contracts of a similar magnitude, the experience of the project manager, and the type of staff they would be using. References were used to verify the information provided.

Mr. Cardarelli stated the evaluation team was very satisfied with the recommended firm, which is well-known and has an excellent reputation throughout the Region. He further noted the equipment and materials to be used are not only protected by an installation warranty, but are also under warranty by the manufacturer.

Moved by P. Clark

That the Ottawa-Carleton Police Services Board award the contract to provide the OCRPS building infrastructure wiring to CableCom International at a cost of \$126,550, plus GST.

CARRIED as amended

5. CARLETON UNIVERSITY -
APPOINTMENT OF SPECIAL CONSTABLES AGREEMENT
- Director General's report dated 17 May 96

That the Ottawa-Carleton Police Services Board approve the revised agreement with Carleton University appointing Special Constables for the purpose of enhancing the policing function with the University community.

CARRIED

6. BICYCLE AUCTION -
FINAL STATEMENT OF REVENUES AND EXPENDITURES
- Director General's report dated 21 May 96

Chair Vice inquired why recovered bicycles are kept for 90 days when the *Police Services Act* only requires them to be kept for 30 days. He wondered whether this was causing a storage problem.

Mr. Kanellakos, Director General, explained they are kept for a longer period of time to provide a greater opportunity for owners to claim their bikes. He admitted storage is becoming a problem and staff are currently investigating some off-site storage possibilities to free up space. They are also reviewing options to the yearly auctions. For instance, a facility could be established for people to visit and select a bicycle they wish to purchase.

He anticipated a report would be submitted to the Board at a later date regarding off-site storage or other alternatives.

Chair Vice stated his preference would be that staff investigate other alternatives rather than renting off-site space.

Chair Vice noted the Auction Proceeds budget is set at \$120,000 and this auction netted \$27,690.37. He inquired whether staff expected to make up the difference from the next two auctions.

Mr. Kanellakos explained the property auction is the largest one, and is being held this Saturday, 1 June 1996. It usually brings in more than \$50,000. The final auction in the fall combines bicycles and property, and usually generates about the same amount. He expected the next two auctions would make up the shortfall.

Chair Vice noted it cost 25% of the gross proceeds to conduct the auction, which he thought was quite high. He wondered whether that statistic would improve. Mr. Kanellakos responded costs are high because the auctions are labour intensive, there is a requirement to advertise, and the auctioneer's fees are 5% of the gross intake. He felt savings could be realized on staffing with some scheduling changes, however, the remaining expenses are fixed costs that are unavoidable. Staff would like to reach an overhead cost in the range of 15%.

In response to a question from Councillor Pratt, Chief Ford indicated bicycles stolen are a combination of high end equipment stolen with the aim of making a profit, and lower end equipment stolen simply for joy-riding purposes. Councillor Pratt referenced an initiative he had heard about in an American city in which a portion of stolen bicycles were taken by police, painted yellow, the put out on the street to be used by anyone who needed one. He believed the program may have resulted in a reduction in bike thefts.

Deputy Chief Mackie noted he and Councillor Holmes met this spring with a member of the business community to set up a proactive approach in dealing with bicycle thefts in Lowertown. He advised that resources have been assigned to investigate options.

That the Ottawa-Carleton Police Services Board receive this report for information.

CARRIED

7. HIGHER HORIZONS PROPOSAL

- Director General's report dated 21 May 96
- documentation from Ms. Wagschal submitted to Board 11 Sep 95

Ms. Shirley Wagschal provided an update to her original "Higher Horizons" proposal submitted in Sept. 95 while referring to the Director General's report. Despite efforts made by police by doing such things as installing surveillance equipment in classrooms and providing greater police presence using community relations officers, she believed there still remain easily influenced youths who fall prey to street gangs.

Referring to her original presentation, Ms. Wagschal stated the Crime Prevention Council, councillors, the Boys and Girls Club, and the Youth Services Bureau have implemented some suggestions to initiate workshops. She stated many Community Liaison Officers have provided their own time to meet with the community and give workshops on various police topics. She believed that ethnic groups should be targeted using these initiatives.

Ms. Wagschal stated there was a proposal to set up a learning centre at the Ottawa-Carleton Police Services Youth Centre where potential juvenile delinquents identified by schools would be placed together in a special environment. She believed this type of classroom could be a problem if not properly run.

Referring to the second step in her original presentation to the Board, Ms. Wagschal believed training for officers should have a mix of theoretical and practical experience, and that new officers should be partnered with an experienced officer over a period of six or seven months.

Ms. Wagschal indicated some of the suggestions in step 2 have been implemented in community workshops already, and she provided an example which is on file with the Board Secretary.

With regard to step 3 in her previous presentation, Ms. Wagschal stated the Police Service is setting up a similar "Safe Haven" program in Barrhaven. She also indicated similar programs were set up in the Ottawa-Carleton Police Services Youth Centre, and with

Minto Development. She believed there needed to be a centralized listing of these programs that could be given to both police and teachers for reference.

For step 4 which addressed costs, Ms. Wagschal suggested approaching corporations for grants. She also suggested approaching private businesses that deal with the mentally ill to obtain information that would assist officers in dealing with them.

Ms. Wagschal suggested officers be encouraged to take courses on their own time on a voluntary basis, as this would assist in cutting costs of training.

A copy of Ms. Wagschal's presentation as well as her "Higher Horizons" proposal is on file with the Board Secretary.

That the Ottawa-Carleton Police Services Board receive this report for information.

RECEIVED

8. FINANCE AND ADMINISTRATION PROCEDURES MANUAL
- Chief's report dated 21 May 96

That the Ottawa-Carleton Police Services Board receive this for information.

RECEIVED

9. CANADIAN ASSOCIATION OF POLICE BOARDS'
ANNUAL CONFERENCE - SPONSORSHIP OF LUNCH
- Board Secretary's report dated 21 May 96

That the Ottawa-Carleton Police Services Board approve funding in the amount of \$1,500.00 be provided to sponsor a lunch for delegates at the 1996 Canadian Association of Police Boards' Annual Conference on 24 August 1996.

CARRIED

10. RESOLUTION FOR CONSIDERATION AT CAPB
ANNUAL CONFERENCE: NON-RETURNABLE WARRANTS
- Board Secretary's report dated 21 May 96

That the Ottawa-Carleton Police Services Board agree to forward the attached Resolution on Non-Returnable Warrants to the Canadian Association of Police Boards for consideration at its Annual Conference.

CARRIED

11. DONATION TO CRIME STOPPERS "BAIL OR JAIL" EVENT
- Board Secretary's report dated 21 May 96

Mr. Baskerville inquired what budget this grant would come from. He also commented on the number of worthwhile funding requests the Board receives, and inquired whether staff could consolidate a list of them for the 1997 budget.

Ms. Frazer, Director of Financial Services, advised that she had discussed this issue with the Board Secretary within the past week in the context of making some adjustments to the Board's budget to more accurately reflect actual needs. The Board's budget had provided for a part-time employee. As there are no plans to fill that position, Ms. Frazer suggested some of those funds will be re-allocated into areas requiring additional funding, such as grant requests, plus some money for office supplies such as a corporate seal.

Moved by G. Baskerville

That the Ottawa-Carleton Police Services Board approve a donation in the amount of \$1,000 towards the Crime Stoppers "Bail or Jail" 1996 event.

CARRIED

12. RESPONSE TO BOARD INQUIRY: SALE OF LIQUOR ON BUSES
- Chief's report dated 17 May 96

That the Ottawa-Carleton Police Services Board receive this for information.

RECEIVED

13. REGULAR REPORT FROM THE CHIEF AND OPP INSPECTOR

Inspector Burns had nothing to report.

Chief Ford reported that the Ottawa-Carleton Police participated in a joint forces operation with Immigration Canada, the RCMP and Vancouver Police, resulting in the arrest of a murder suspect in Vancouver. The suspect, Anatoli Fedorkin, was wanted on an immigration warrant for a murder in Tallinn, Estonia.

He also reported that joint forces operation "Fiddler" was completed with the OPP and a number of municipal police services. It was a six-month long operation involving roof-top break-and-enters across Ontario. Nineteen people from the Ottawa and Outaouais Region were charged with 86 criminal offences.

A first-degree murder charge has been laid against Roman Rezanowicz in connection with the death of his wife. Originally treated as a suicide, diligent work by the Major Crimes Unit resulted in murder charges being laid.

That the Ottawa-Carleton Police Services Board receive this report for information.

RECEIVED

OTHER BUSINESS

14. RMOC 1997 BUDGET DIRECTIONS

Mr. Kanellakos distributed copies of the Regional Government's 1997 Budget Directions document which was tabled with Regional Council on 22 May 1996. The document provides an overview of the issues confronting the Region as it begins to prepare its 1997 budget, particularly in light of anticipated further provincial grant reductions.

The Police Services Board is referenced on pages 19, 23, 24 and 25 of the document. He advised that Police staff will be reviewing the implications of the cuts on the Police Services budget, and hope to submit an overview to the Board at its next meeting.

In response to questions from Chair Vice, Mr. Kanellakos indicated the Police Services Board's share of the grant reduction is expected to be in the range of \$2.3 million. The funding level is expected to remain the same as 1996.

15. PLANNING OF POLICE SERVICES STEERING COMMITTEE:
UPDATE ON COMMUNITY MEETINGS

Vice Chair Bouwers referenced the memorandum distributed to members of the Board outlining the dates of scheduled community meetings, and expressed the hope that they would be able to attend some of them. He reported the Steering Committee has conducted dry runs of its presentation and he felt they were ready to begin with the meeting in Cumberland Township on 30 May 1996.

Mr. Bouwers also reported he had an opportunity to meet with representatives in the City of Woodstock and the Regions of Peel and Haldimand-Norfolk recently to discuss their experiences. For instance, part of Haldimand-Norfolk is policed by the OPP at no charge, although all residents pay for policing. In essence, they receive 60% of their policing free. In Peel, one municipality - Caledon - is still policed by the OPP under contract and they have a separate rate for that particular area. The City of Woodstock, which is part of the restructured county of Oxford, along with a couple other towns in the area are still policed by a municipal police service while the rest of the county has OPP. However, they are watching the Province's restructuring exercise very closely.

The overall feeling he received from speaking with these people, plus residents in those communities, is that change is on the way, everyone will be paying, and if they are, they want the best service possible.

Regional Chair Clark noted Bill 143 states very specifically that the Region shall set a general mill rate for police so that everyone pays. Presently, there is a significant cross-subsidy from the urban sector to those rural areas policed by OPP, which was the option chosen by Regional Council. He believed there was some misunderstanding of this fact in the rural areas and he hoped the Steering Committee's presentation would clarify it.

Vice Chair Bouwers assured Chair Clark that the Region's Finance Commissioner, J. LeBelle, will be displaying as part of his presentation the chart illustrating the five-year phase-in scheme.

Chair Vice took the opportunity to thank Vice Chair Bouwers for the time and commitment he has dedicated to this task.

16. NOTICE OF PROVINCIAL SUMMIT
ON POLICE RESTRUCTURING AND FINANCING

Vice Chair Bouwers noted the Provincial Summit on Police Restructuring and Financing will be taking place on 7/8 June 1996, and he will be a delegate. He will be reporting back to the Board following the Summit.

IN CAMERA

Moved by P. Clark

That the Ottawa-Carleton Police Services Board move In Camera to discuss matters of public security, finance and personnel, in accordance with Section 35(4)(b) of the *Police Services Act*.

CARRIED

ADJOURNMENT

The meeting adjourned at 8:00 p.m.

W. Fedec
Secretary

P. Vice
Chair