

## MINUTES

### OTTAWA-CARLETON REGIONAL POLICE SERVICES BOARD

OTTAWA-CARLETON REGIONAL HEADQUARTERS  
CHAMPLAIN ROOM, 111 LISGAR STREET

25 MARCH 1996

5:00 P.M.

#### PRESENT

Chair: Mr. P. Vice  
Vice-Chair: Mr. A. Bouwers

Members: Mr. G. Baskerville  
Ms. A. Boudreau  
Regional Chair P. Clark  
Councillor D. Holmes  
Councillor D. Pratt

#### 1. CONFIRMATION OF MINUTES

**That the Ottawa-Carleton Regional Police Services Board confirm the Minutes of the 26 February 1996 meeting.**

CARRIED

#### 2. INQUIRIES

##### a) False Alarm Report

Councillor Holmes inquired when the report on the False Alarm Policy would be submitted to the Board. Mr. Kanellakos, Director-General, responded he expected it would be presented to the Board at its meeting in April.

##### b) Non-Urgent Calls to Police

Regional Chair Clark referenced an article that appeared in *The Sun* on 24 March 1996 entitled "If you're about to explode, press 5". The caller in the article found it extremely difficult to reach someone in person when calling the general number for the Ottawa-Carleton Police Service. Regional Chair Clark asked staff to investigate whether there is a way to make the phone system easier for callers.

c) Sale of Liquor on Buses

Councillor Pratt referenced an article that appeared in *The Sun* recently regarding liquor being sold on chartered buses travelling from the Barrhaven area to the Corel Centre. While no charges were laid, some warnings were issued to tour operators. He inquired whether the Police Service had made any effort to inform restaurants and other businesses offering bus packages to the Senators' games that this will not be tolerated.

Chief Ford responded this has been going on for several years on bus tours to Montreal and tour operators were informed quite regularly that it was illegal to sell alcoholic beverages in unlicensed places. He agreed to investigate the matter further.

3. PUBLIC DELEGATIONS

Youth Services Bureau: Overview and Report on Restructuring Initiative  
- Mr. Chris Hughes, President, Youth Services Bureau

Mr. Hughes thanked the Board for meeting with them, and introduced Dan Perry. Mr. Perry provided an overview of the Bureau's services. He stated the Bureau is a non-profit social service agency that has provided services to young people for 35 years. Last year the Bureau served over 7,000 youths, at an average cost of \$800 per client. Services provided include individual, group and family counselling from a number of service centres in the east and west end, and drop-in centres that are primarily in the downtown core.

The Bureau provides community crisis intervention and operates an observation and detention centre for young offenders. They provide a range of youth employment services including youth employment counselling centres, and a pre-employment preparation program. They also operate a shelter for young women in the downtown area and some non-profit housing for young people at two locations.

The young people that use the services are 52% male and 48% female, with an even representation of languages. They served people between the ages of 12 and 20 in 1995, with the average age being 15.5.

The Bureau surveyed 600 young people per week in the month of January to analyze client profile and population in order to find out what was happening to people in their system. Some statistics are as follows:

- 1/3 of people surveyed had used the food bank, soup kitchen or gone hungry on at least one occasion

- 31% had stayed in a shelter, on the street, with a friend, or away from home
- 18% reported panhandling in January
- 70% were going to school or a training program
- 43% were working and 50% were looking for a job
- 37% used drugs, 44% used alcohol on most days, and 30% did not use either
- 15% reported spending time with a gang
- 8% of young women reported trading sex for money
- 30% committed a crime in January, of which 29% had assaulted someone either sexually or physically
- 34% reported being physically or sexually assaulted
- 17% of young women reported being sexually assaulted

The numbers are significantly higher than the sample indicates for young women staying at the women's shelter or the Besserer Street drop-in centre. A full report will be made available to the public soon.

Mr. Perry emphasized the Bureau has also been gathering information for two years on the outcomes of services they provide to measure the impact of the interventions. The outcomes have been audited regularly through an independent third party. He stated the outcomes are driven by the young people and the parents or person who referred them by identifying certain targets or behavioural changes and rating them at the end of counselling. The impact of intervention on certain problems with different populations of young people are as follows: 85% have reported a significant positive improvement, 1-2% are getting worse, 15% reported no significant change.

Mr. Perry stated that in an attempt to work collaboratively, the Bureau works with other service providers including police, to develop relationships and to help rationalize the services the Bureau provides.

Mr. Hughes made a presentation to the Board, a copy of which is on file with the Board Secretary. He stated the Bureau is seeking a more rationalized approach to delivering more effective services. Further to this, he has been meeting with the presidents of Boards of Directors from agencies who receive funding under the *Childrens and Families Services Act* (CFSA) so they can work cooperatively to look for efficiencies and better delivery of their services.

The President's group is looking at the agencies, including Ministry of Community and Social Services and RMOC funded services, to determine the core services that should be delivered across the region, and where those services interact. They are also examining the current fiscal demands as well as immediate and short term needs. Their approach is to work from the ground up and use the community to provide the needed information.

Mr. Hughes believes that Ottawa-Carleton should determine what the core services are and the best way to deliver them, not the province. He stated they will be establishing working groups to provide further information on service delivery and operation/infrastructure data. Their intention is to present the information to MCSS.

Mr. Hughes stated the province is looking at developing a task force to work with area offices to find the best approach and restructuring system. The President's group was asked by the area office of MCSS to provide the composition of a task force that includes representation from all stakeholders including police, RMOC staff and a RMOC committee member. The suggested list has been presented to the area office of MCSS.

Mr. Hughes stated his intention was to keep the Board informed. He would like the opportunity to address the Board periodically and to have some of the young people make presentations as well.

Chair Vice stated he was familiar with the work of the Youth Services Bureau and has worked with Mr. Hughes in the past. He thanked Mr. Hughes and Mr. Perry for informing the Board and confirmed he would like to hear from some of the young people.

Regional Chair Clark stated he too is familiar with the Bureau's activity and asked the Chief about the degree of involvement the police have with the Bureau.

Chief Ford indicated he spoke to Mr. Hughes recently, and met with the Boys and Girls Club, the Parks and Recreation Commissioner of the City of Ottawa and school board officials. He is looking for someone to be the contact among these groups and stated he recognized the need for these groups to get together to coordinate the resources available to them, i.e. buildings and volunteers. He indicated he would be very happy to work with Mr. Hughes as he believes the Bureau would be the key player in organizing this.

#### ITEMS OF BUSINESS

4. Public Complaints Reports (November 1995)  
- Chief's report dated 20 Dec 95

Councillor Holmes commented in each of the Public Complaints Reports (reference Items 4 through 7) there were some complaints concluded through informal resolution at meetings arranged by the investigator between the complainant and the officer(s) involved. She inquired whether Professional Standards personnel have training in mediation, and whether informal resolution will be used more in the future.

Inspector Ron Lamothe, Professional Standards Branch, responded that most investigators do not have mediation training, however, a few have taken a two-day course at the Canadian

Institute of Conflict Resolution and it is something the Branch is striving to improve. He mentioned the Police Complaints Commission has a pilot project it hopes to initiate this year to encourage police services to use informal resolution more often.

He noted that because officers are equipped and trained to investigate, they are more inclined to investigate a complaint than to try to bring the parties together. A protocol needs to be developed to satisfy officers that whatever they say during an informal resolution process will remain within that process and not be used against them at a later date should the informal resolution fail. He expected to resolve the matter this year.

In response to a question from Chair Vice, Inspector Lamothe explained that as of 1 January 1996, the Professional Standards Branches of the former three municipal police services were amalgamated into one Branch and this is reflected in the reports for January and February 1996 (Items 6 and 7 on the Agenda).

Chair Vice also inquired how much time is spent investigating complaints and how many people are assigned to the Branch. Inspector Lamothe confirmed it is a time-consuming process that employs five investigators and two staff sergeants. Investigators must work around officers' shift schedules, and interview complainants when it is convenient for them. It usually takes between 30 and 45 days to conclude a simple public complaint.

**That the Ottawa-Carleton Police Services Board receive this report for information.**

RECEIVED

5. Public Complaints Reports (December 1995)  
- Chief's report dated 16 Jan 96

**That the Ottawa-Carleton Police Services Board receive this report for information.**

RECEIVED

6. Public Complaints Reports (January 1996)

- Chief's report dated 19 Feb 96

Chair Vice noted that a citizen, Mrs. Noorzad, had requested to speak to the Board in regard to Public Complaint No. 205-95. The Chair cautioned Mrs. Noorzad that the Board has little jurisdiction over public complaints and noted the next avenue of appeal available to her would be the Province's Police Complaints Commissioner.

Councillor Pratt wondered if it was even appropriate for the Board to hear details of a specific public complaint and asked the Board's General Counsel to comment.

Mr. V. Westwick cautioned the Police Services Board ought not to become involved in an individual complaint. Complaints must follow the process set out in the *Police Services Act*.

Regional Councillor A. Cullen, speaking on behalf of his constituent, Mrs. Noorzad, explained she and her son were not interested in seeking damages or corrective actions that would impact on the liability of the Board. However, they wanted the Police Services Board to know what happened to them. He believed it was an issue of knowing where to turn when someone feels they have been hurt.

Councillor Holmes reiterated the Board is not part of the process involving complaints against the police, and there are other formulas established by the Province's *Police Services Act*. She asked the Chief whether it was possible for a complainant to ask for mediation once the investigation has been completed.

Inspector Lamothe responded that Mrs. Noorzad has appealed the decision rendered by the Professional Standards Branch to the Police Complaints Commissioner, and it was therefore no longer a decision he could make.

General Counsel V. Westwick added if the complainant wished for mediation, she would have to request it from the Police Complaints Commissioner. Given that there are mediation experiments presently on-going in the Province, the Commissioner might make an informal request to the Chief to arrange for mediation. Mr. Westwick noted the important issue is that any requests of this nature should follow the process and that the Board ought to remain removed from that process.

**That the Ottawa-Carleton Police Services Board receive this report for information.**

RECEIVED

7. Public Complaints Reports (February 1996)

- Chief's report dated 13 Mar 96

**That the Ottawa-Carleton Police Services Board receive this report for information.**

RECEIVED

8. Ontario Provincial Police: Internal and Public Complaints Quarterly Report  
- Inspector Burn's report dated 03 Jan 96

Mr. Baskerville noted most of the occurrences included in the report dated from November 1995 or earlier and had not been resolved by the time the report was prepared in January 1996. He wondered how many of the cases have been resolved since that time and inquired how long it normally takes to conclude a complaint.

Inspector Burns noted he was asked by the previous Board to provide a Public Complaints Report on a quarterly basis, and had planned to submit the next report in April for the first three months of the year. He stated he could provide a monthly report if the Board wished. He confirmed some of the cases have been resolved since the report was prepared, and he hoped to be able to respond on those in the near future.

**That the Ottawa-Carleton Police Services Board receive this report for information.**

RECEIVED

9. Pension Supplementation Program  
- Chief's report dated 15 Feb 96

Chair Vice noted he had received a letter from Mr. J. Petersen, Chair, Ottawa-Carleton Regional Police Association, requesting that consideration of this item be deferred until the next meeting when representatives from the Association can be present.

Moved by D. Holmes

**That the Ottawa-Carleton Police Services Board defer consideration of the Pension Supplementation Program until the next meeting on 22 April 1996.**

CARRIED

10. Update - Ottawa-Carleton Round Table on Violence Against Women  
- Councillor D. Holmes' report dated 5 Mar 96

Councillor Holmes briefed the Board on the origins and mandate of the Round Table. The group was formed after a two-day workshop in the Spring of 1995, at which it was recommended a Round Table be established composed of key institutional and community-based decision-makers. It was designed to increase co-ordination between the police, the Crown and probations and parole. It has been meeting since May 1995, with secretarial support provided by the Board and refreshments provided by her office.

She requested \$1,500 from the Police Services Board's budget to cover postage and meeting costs of the Round Table. She noted Chief Ford has offered to provide secretarial support for six months and the Crown's office has agreed to do the same for the following six months.

In response to questions, Councillor Holmes clarified the Regional Coordinating Committee to End Violence Against Women (RCC) has a very different membership from the Round Table and provides a very different service. The RCC exists to identify gaps in service, to coordinate services provided by grass-roots agencies to victims of violence across the Region, and to forward identified gaps to the Round Table which then acts to address them. Prior to the establishment of the Round Table, there had not been a systematized structure in place to bring probation, Crown and police stakeholders together to begin coordinating services.

Chair Vice thanked the Round Table for inviting him to serve as a member. He noted in reading the Minutes from the last Round Table meeting that Councillor Holmes, Chief Ford and four other members of the Police Service were in attendance. He felt the Board's interests were adequately represented by both Councillor Holmes and the Chief and therefore declined the invitation.

Councillor Holmes clarified the invitation to sit on the Round Table came from the Chief Crown Attorney, and while she agreed the Board was probably adequately represented, she suggested Chair Vice's membership should be the subject of discussion between the Chief and himself.

In response to a question from Chair Vice, Councillor Holmes stated the money to support the Round Table previously came from the Chair of the Board's budget.

Chair Vice commented he was unaware he had a budget as Board Chair, and assured everyone present that if he did, he would not incur expenses without requesting Board approval. Mr. Kanellakos, Director General, clarified there are provisions within the Board's overall budget for a variety of expenses such as advertising, promotion, courier services, travel, etc., which are intended to be used for general Board business.

Mr. Baskerville commented on the Board Chair's participation on the Round Table. He believed it may put the Chair in a conflict of interest position because many of the



objectives of the Round Table are to effect improvements in operational procedures, which are specifically not within the Board's purview. As such, the Chair's participation may be perceived as an attempt to influence the Chief. Also, if the Round Table recommended a course of action that required a policy decision by the Board, Mr. Baskerville felt it would be more appropriate to come from the Chief, with the Chair acting as an impartial viewer of the proposal rather than as a proponent.

Chair Vice indicated he had some difficulty providing funding to support one group and not to others that might come forward at some later point in time. He would only be prepared to support this as a one-time only grant.

Chief Ford stated he would be willing to share the cost with other stakeholders such as probation/parole and the Crown Attorney. He stated he would discuss it with the other players at the next meeting of the Round Table.

In light of the Chief's offer, Councillor Holmes moved the item be deferred until the Chief has met with the other members of the Round Table.

Moved by D. Holmes

**That the Ottawa-Carleton Police Services Board defer consideration of providing funding in the amount of \$1,500 to cover postage and meeting costs of the Round Table.**

CARRIED

11. Update - Planning of Police Services in OPP-Policed Municipalities  
- R. Mar's report dated 19 Mar 96

Mr. Baskerville introduced the following Resolution:

**WHEREAS the Ottawa-Carleton Police Services Board (OCPSB) believes equitable levels of public safety must be provided to all areas of the RMOC and that police services should be cost-effective and responsive to the needs of the community;**

**THEREFORE BE IT RESOLVED THAT:**

- 1. The Ottawa-Carleton Police Services Board endorse the principle of having one regional police service responsible for the whole region;**
- 2. A Steering Committee be established to develop, and submit to the Board for approval, a plan that would allow the Ottawa-Carleton Police Service (OCPS) to assume, from the OPP, all municipal policing duties in all parts of the RMOC on or about 1 January 1998;**
- 3. This Steering Committee be chaired by Mr. Albert Bouwers and include as members: a Deputy Chief of the OCPS, a representative designated by the OPP, a representative of the RMOC administration and any others that the Chair deems necessary to appoint to carry out the task;**
- 4. This Steering Committee be responsible for:**
  - a) identifying and obtaining the required planning support resources from within the OCPS, the RMOC and the OPP, and directing their activities;**
  - b) liaison and consultation with community groups and representatives;**
  - c) establishing direct contact with the OPP to obtain the closest cooperation and to ensure that in the interim period the quantity and quality of OPP service does not deteriorate;**
  - d) the conduct of required analysis to determine service levels and needs, desired police structure and organization, and all associated costs;**
  - e) examining options and developing an implementation plan for presentation to the Board; and**
  - f) the implementation of the plan following Board approval.**

He believed the Resolution would allow the Police Services Board to deal with the general question of whether or not it wants policing in the Region to be provided by one police service. The Resolution also contained recommendations that would establish a framework, through the formation of a steering committee, for planning to meet the goal of a regionalized service.

He stressed only the Board has the authority and jurisdiction to examine policing in all areas of the RMOC. At present, the Ottawa-Carleton Police Service (OCPS) has no authority to investigate or plan for regionalizing services until the Board directs it to do so. In order to

begin the planning process, he believed it was necessary to delegate authority to those who can best do the work and who will eventually be responsible for future police operations.

He expressed his support for the OCPS assuming responsibility for policing in all areas of the RMOC. The present duplication in jurisdiction limits the ability of the Board to effectively direct and control the provision of police services. The Board must provide an equitable level of service to all parts of the Region which is cost-effective and responds to the needs of the community. He believed these goals would best be achieved by a single, unified service.

The OCPS could extend 24-hour coverage to all areas, which is not currently available. Police presence and responsiveness to rural areas would be improved. All areas will have increased and quicker access to local support and specialty services such as the forensic laboratory, tactical squad, canine unit, spousal assault, youth and bias crime units. Residents would have direct access to police management. He believed these improvements could be achieved with little or no increase in overhead costs.

Mr. Baskerville acknowledged the concern expressed by residents of rural areas that the OPP have special expertise that better equips them to handle rural problems. He pointed out there are rural areas in both Gloucester and Nepean currently policed by members of the OCPS who have the experience to handle such matters. He urged the Board to support the Resolution.

Mr. Bouwers stated it was an honour to be asked to Chair the proposed steering committee, and being from a rural area he was keen to be involved. He expressed concern about the words "in principle" included in the first recommendation in the Resolution, and proposed an amendment aimed at providing greater flexibility. He suggested the words be replaced with the phrase "investigate the options". As Chair of the proposed committee, he believed it was important to convey the message that no minds are made up yet and all options will be considered. While he believed the time had come to seriously consider regionalizing policing, he noted there is a great deal of uncertainty and problems with morale in the rural areas.

Regional Chair Clark stated the issue was being driven largely by the considerable shortage of staff in OPP-policed areas. He noted the Solicitor General is in the process of restructuring the OPP and furthermore, he has heard unofficially that recruitment has been suspended across the Province, i.e. vacancies will not likely be filled.

His concern at the present time is to ensure at least a minimum level of service in the rural areas. He inquired whether Chief Ford and OPP Inspector Burns could discuss before the next meeting the possibility of swapping some resources to ensure adequate coverage is being provided. In addition to Mr. Baskerville's Motion, Chair Clark believed it was necessary to investigate interim solutions and areas of possible cooperation as well.

The Regional Chair clarified he believed Inspector Burns has made every effort to stretch limited resources at his disposal, and noted residents feel the OPP are providing a good service. Unfortunately however, they have never been able to solve the problem of staff shortages.

He submitted a Motion asking the Chief and local OPP Inspector to discuss how minimum service levels can be obtained and which central services can be accessed by the OPP.

Further to this, Chair Vice noted just prior to the meeting he met informally with Inspector Burns and Superintendent Robert Eamer. At the meeting they discussed similar issues to those raised by Regional Chair Clark. Superintendent Eamer assured him that he now has the authority to increase staffing complements over the short term. Chair Vice suggested the Superintendent get together with Chief Ford as soon as possible, and he also invited both the Superintendent and Inspector Burns to meet with the Board in the near future.

Councillor Holmes asked whether the OCPS could hire to second OPP officers in the short term.

Deputy Chief Renaud responded the OCPS would not want to commit itself to hiring new officers; he noted the *Police Services Act* is quite clear that once the positions are on staff they must be retained. However, the Service is currently examining the possibility of voluntary exchanges between existing OPP and OCPS officers. Chair Vice felt the exchange should be offered to both OCPS and OPP officers.

Regional Chair Clark stated the intent was to examine the possibility of establishing a protocol with respect to the use of specialty units such as the canine unit, victim services unit, etc. He cautioned it may be difficult to ask existing police associations to accept personnel swaps unless they agree some mutual benefits are to be gained.

Councillor Pratt introduced an amendment to Recommendation No. 2 so it would more closely resemble the recommendations submitted to the Region's Corporate Services and Economic Development Committee. He suggested adding the words "should this be practicable" to the end of the Recommendation No. 2. He felt it was important to have some flexibility in order to resolve any logistical problems that may arise.

While he supported Mr. Bouwers' amendment, he was personally convinced of the benefits of one Regional Police Service and was absolutely sure it was the best way to deliver the service in the most cost-effective and efficient manner. He believed this despite having doubted the benefits of Regional policing prior to its implementation, and after speaking against it before the legislative committee on *Bill 143*. He therefore could fully appreciate the concerns of residents in rural areas.

Councillor Pratt commented he never expected the amalgamation of the three former municipal services to go as smoothly as it has; he noted Ottawa-Carleton has become a case study in Ontario. He stressed the desire for Regional policing is in no way a reflection on the quality of service provided by the OPP. However, he believed the OCPS was in a much better position to provide the service more effectively to residents in the area. In addition to providing quick access to local specialty units, the Councillor noted the OPP charge the Region a significant amount of money for administration which is duplicated by the OCPS. This duplication would be eliminated with regionalization and would enable more money to be directed to front-line services. There are some basic considerations such as this that the Councillor believed have not been properly communicated, and he suggested the Board must assume some responsibility for not getting the message out effectively.

He expressed support for the Resolution and offered his assistance to Mr. Bouwers in his capacity as Chair of the Steering Committee.

The Board heard from a number of delegations:

Regional Councillor Alex Munter expressed surprise at seeing such a definitive Resolution before the Board when it had not been included in the agenda and no advance notice had been given. Policing is a high profile service and people in the community he represents feel a great loyalty to the OPP. They are wary of change and expect to receive information before changes are made. He personally was willing to accept Regional policing if it could be proven to him that it will provide a better quality service. However, at this point the Board is asking residents to accept the proposed change without knowing any details. Until information about the levels of service is available, he did not believe it was reasonable to expect people to welcome a change about which they know nothing.

Councillor Munter referenced the proposed amendment from Councillor Pratt to add the words "should this be practicable". He stated one of the problems currently facing his community is the great uncertainty about the future of policing, particularly among the officers. He believed there should be clarity one way or the other regarding when officers and residents can expect change to occur, and advised against the amendment. He asked the Board to keep in mind the concerns he has raised, and also to remember that it is a community issue and residents deserve to be involved.

Regional Councillor Betty Hill also expressed surprise at the Resolution before the Board, particularly in light of the recommendations that Regional Council will be asked to consider on 27 March 1996.

She was uncertain whether Board members appreciated the very large geographic area covered by the three municipalities in her Ward: the Townships of Goulbourn, West Carleton and Rideau. Rural areas represent 90% of the geographic area of the Region and

they are very diverse. She believed the option of phasing-in policing would have to be considered because policing rural areas is quite different from policing urban areas. She suggested it would be a good idea to allow OCPS officers the opportunity to familiarize themselves with the area and its problems, and she liked Regional Chair Clark's suggestion to supplement staffing levels in the rural areas with Ottawa-Carleton police. However, she had yet to hear how many officers would be provided and whether it was intended to bring staffing levels up to its full complement.

Councillor Hill concluded by stating rural citizens want to receive a level of service that is the same or better than what they are supposed to be getting now, at no extra cost. She hoped the consultation process undertaken by the Steering Committee would be able to address the questions she raised and which are included in the Corporate Services and Economic Development Committee recommendation to Regional Council.

Councillor Doug Thompson, Township of Osgoode, stated the issue of most concern to residents of Osgoode Township is safety and proper service levels. He acknowledged there is a problem with the staffing levels the OPP are able to provide, and endorsed the establishment of the Steering Committee chaired by Mr. Bouwers. He offered to assist Mr. Bouwers in any way should he be looking for participants from rural areas, and suggested that if possible a local municipal politician(s) should be included on the Steering Committee. He believed it would be an assistance in liaising with the community.

Regional Councillor Robert van den Ham supported the Resolution and believed it demonstrated the Board was confronting the problem of inadequate staffing levels in OPP areas. At the same time he concurred with concerns expressed by Councillor Munter that rural communities are concerned about receiving effective and efficient policing services.

He requested that the Chair of the Steering Committee also appoint to the Committee a Regional Councillor who is representative of an area served by the OPP. He felt people in rural areas might have difficulty contacting someone other than their local Councillor and this would be an appropriate way to provide a direct link to the community while involving rural representatives on Regional Council.

Regional Councillor Herb Kreling echoed comments made by Councillor van den Ham and expressed his support for the Resolution presented by Mr. Baskerville. Part of his Ward receives policing services from the OPP while the other part is policed by the OCPS. It would certainly be beneficial for residents in the Orleans area if service was unified. He congratulated the Board for taking the initiative and moving the process along. He noted all OPP detachments are extremely well received in their communities and have served residents of Ottawa-Carleton well over the years, but it has become apparent that the demand for service levels cannot be met under current conditions. He therefore believed it was time to begin planning for an integrated service throughout Ottawa-Carleton.

Councillor Tom Flood, City of Kanata, stated he came to the meeting expecting the Board to deal with the information report included in the agenda; he commented on how articulate the Resolution submitted by Mr. Baskerville was. He expressed concern that a target date of 1 January 1998 was being set before some of the questions raised by the community have been answered. He was not sure the Board could proceed as proposed until some of the questions had been answered, and until they have consulted with the community. He was very supportive of the OPP and knows the community wants to be consulted.

Councillor Holmes referenced the Environmental Scan document prepared by Mr. R. Mar, and inquired who has received the document to date. She thought the sooner it was circulated, the better, and that it would be very helpful to the Steering Committee.

Mr. Mar responded the Scan is still in draft form but is ready to be finalized. He is waiting for the Board to provide direction on how to proceed and to respond to questions posed at a past meeting. Once further direction is received, he anticipated the Scan could be circulated within a week.

Mr. Bouwers agreed with Councillor Holmes that the Environmental Scan should be made available to the public as soon as possible, and proposed that it be formally received by the Board. He felt it was important to get public feedback on the document.

Moved by A. Bouwers

**That the Ottawa-Carleton Police Services Board receive the Environmental Scan document for information.**

RECEIVED

Councillor Holmes asked Chief Ford for his assurance that 1 January 1998 was, in his view, a practicable date for regionalizing the service.

Chief Ford responded 1 January 1998 is the earliest possible date the OCPS could do it. Beyond that, he commented the date is a political decision and the Police Service will work to meet whatever date the Board sets. He stressed it could not be done any sooner than 1 January 1998 due to logistical problems, the necessity of hiring people to fill any gaps, etc. He noted a lot of the planning done to date as part of the amalgamation process will facilitate the process as it continues on into OPP-policed areas. Regardless of the date selected, advance notice of one and a half years would be required.

Mr. Baskerville clarified the date of 1 January 1998 was selected as the earliest possible date and was intended only to set an objective for the Steering Committee and staff for planning purposes. He hoped the process would lead to a well-presented plan, perhaps

with some options, so that at a later date the Board can determine an appropriate date for regionalization.

Chair Vice commented another consideration to keep in mind is that the OPP will need advance notice in order to deal with their personnel. Inspector Burns agreed that notifying personnel when they leave is an issue, and a 12-month notice period had been agreed on. He stated at some point a firm date will have to be set so those wishing to re-locate can plan for their moves.

Councillor Pratt referenced the possibility of phasing-in Regional policing services to the OPP areas, and suggested Recommendation No. 2 be amended to indicate the OCPS would assume all municipal policing duties in all or parts of the RMOC. It may be necessary to phase-in policing responsibilities and the amendment would clearly indicate that options are possible.

Mr. Bouwers wondered whether the two amendments proposed by Councillor Pratt would be redundant if Recommendation No.1 was amended to read "investigate the options". He felt this provided the necessary "escape" clause, and argued if the target date needs to be changed after investigating the options, the report from the Steering Committee to the Board will indicate this. He suggested the wording "should this be practicable" is not really necessary, creates more uncertainty and makes people nervous.

Ms. Boudreau wondered if it was perhaps premature to set a target date for regionalization, and suggested that instead a date be set for receipt of the Steering Committee's report. The report should assist in determining a reasonable implementation date. Establishing a date for receipt of the report would also serve to keep the momentum going; three months from now was thought to be an appropriate time in which to expect the report. She submitted a Motion to delete the words "on or about 1 January 1998" from Recommendation No. 2.

Councillor Holmes stated she would support the amendment to change the wording in Recommendation No. 1 to "investigate the options" because she felt it was important to conduct substantial and meaningful public consultation. However, she believed it was important to retain a target date for implementation because people need to know when to expect change. It is particularly important for OPP personnel who will need to make decisions about whether to leave and when to sell their homes.

She felt one police service throughout the Region was the optimal situation to aim for: a system with one computer system, one telephone system, and one management system, to maximize efficiencies.

Councillor Pratt indicated he would be willing to withdraw his Motion to amend Recommendation No. 2 by adding the words "should this be practicable", if the Motion



submitted by Ms. Boudreau to eliminate the date of 1 January 1998 was approved. He agreed it made sense to set the implementation date after the planning process has been completed. However, he believed it was important to change the wording in Recommendation No. 2 to read “in all or parts of the RMOC”, in order to identify all options that will be investigated.

The Board then considered the following amendments and additional Motions:

Moved by A. Bouwers

**That the words “endorse the principle” in Recommendation No. 1 be deleted and replaced with the words “investigate the option”.**

CARRIED

Moved by A. Boudreau

**That Recommendation No. 2 be amended by deleting the words “on or about 1 January 1998”.**

CARRIED  
(D. Holmes dissented)

Moved by D. Pratt

**That Recommendation No. 2 be amended by changing the words “in all parts of the RMOC” to “in all or parts of the RMOC”.**

CARRIED

YEAS: A. Boudreau, A. Bouwers, D. Holmes, D. Pratt, P. Vice

NAYS: G. Baskerville, P. Clark

Moved by P. Clark

**That Chief Ford meet with the OPP to look for opportunities where the OPP can access OCPS resources and manpower to supplement resource shortages.**

CARRIED

The Board then voted on the Resolution as amended by the foregoing:

**WHEREAS the Ottawa-Carleton Police Services Board (OCPSB) believes equitable levels of public safety must be provided to all areas of the RMOC and that police services should be cost-effective and responsive to the needs of the community;**

**THEREFORE BE IT RESOLVED THAT:**

- 1. The Ottawa-Carleton Police Services Board investigate the option of having one regional police service responsible for the whole region;**
- 2. A Steering Committee be established to develop, and submit to the Board for approval, a plan that would allow the Ottawa-Carleton Police Service (OCPS) to assume, from the OPP, all municipal policing duties in all or parts of the RMOC;**
- 3. This Steering Committee be chaired by Mr. Albert Bouwers and include as members: a Deputy Chief of the OCPS, a representative designated by the OPP, a representative of the RMOC administration and any others that the Chair deems necessary to appoint to carry out the task;**
- 4. This Steering Committee be responsible for:**
  - a) identifying and obtaining the required planning support resources from within the OCPS, the RMOC and the OPP, and directing their activities;**
  - b) liaison and consultation with community groups and representatives;**
  - c) establishing direct contact with the OPP to obtain the closest cooperation and to ensure that in the interim period the quantity and quality of OPP service does not deteriorate;**
  - d) the conduct of required analysis to determine service levels and needs, desired police structure and organization, and all associated costs;**
  - e) examining options and developing an implementation plan for presentation to the Board; and**
  - f) the implementation of the plan following Board approval.**
- 5. Chief Ford meet with the OPP to look for opportunities where the OPP can access OCPS resources and manpower to supplement resource shortages.**

CARRIED

12. Ontario Association of Police Services Boards: Attendance at Annual Conference  
- Board Secretary's report dated 14 Mar 96

**That the Ottawa-Carleton Police Services Board:**

- 1. Approve the attendance of G. Baskerville, A. Bouwers, and A. Boudreau at the Workshop for new Board members on 2 May 1996, and the attendance of G. Baskerville and A. Bouwers at the Annual Conference of the Ontario Association of Police Services Boards (OAPSB), to be held 3-5 May 1996 in Toronto, Ontario;**
- 2. Endorse Mr. A. Bouwers to stand for nomination to the OAPSB Board of Directors.**

CARRIED

13. Board Representation on Awards Committee  
- Board Secretary's report dated 19 Mar 96

Mr. Bouwers inquired whether Ms. Boudreau might be interested in serving on the Ottawa-Carleton Police Service Awards Committee.

Ms. Boudreau responded in the affirmative. She believed the Awards Committee was important and should be recognized, and she feared not having a Board representative on the Committee might convey the impression that the Board felt it was less important than it is.

Moved by A. Bouwers

**That the Ottawa-Carleton Police Services Board approve the appointment of Ms. A. Boudreau as the Board's representative on the Ottawa-Carleton Police Service Awards Committee.**

CARRIED

14. Regular Report from the Chief and OPP Inspector

Chief Ford reported on the following:

- an arrest has been made in the 25 February 1996 murder of Brian Gibbons.
- Constable Eric Martinat was doing some personal banking at the TD Bank at Innes Road on 7 March 1996 while off-duty, and was able to stop a bank robbery in progress. An arrest was made.
- On 8 March 1996 a stabbing occurred at Glebe High School. An incident also recently occurred at Woodroffe High School involving youth gang issues. Constable Derek Chapell, a school resource officer who was involved in the incident, was in attendance to provide additional information.

Constable Chapell stated the incident was the culmination of a series of events and was criminal rather than racial in nature. A small number of people had been harassing and intimidating other students since the beginning of the year, resulting in assaults, robberies and injuries. With the recent incident, police had for the first time the full cooperation of the high school students. In the past it had proved very difficult to persuade the students to identify the suspects or cooperate with the police. Students representing all racial groups have come forward to identify their assailants and provide witness statements. As a result, police have been able to arrest six individuals. It was his understanding that the arrest of these six people has effectively eliminated the root of the problem and the atmosphere at the school is much improved.

He wished to commend the Ottawa Board of Education for having a surveillance system installed at the school; it is the first one to be installed in the City of Ottawa. It proved instrumental in identifying the individuals and can be used as evidence. The system was installed as a result of a security audit done in cooperation with the police, the School Board and the students. He noted a lot of the good ideas for improving security at the school came from the students themselves. He has received the message from the students that they have had

enough of the violence, are willing to cooperate fully with the police, and accept it as their responsibility to assist the police.

- Chief Ford reported the Ottawa-Carleton Regional Drug Unit, which is comprised of officers from the Ottawa-Carleton Police Service, the OPP and the RCMP, had a significant success this week. Project "Poacher", undertaken in cooperation with the Kingston OPP Drug Unit, resulted in a number of people being arrested, and the seizure of narcotics with a street value of over \$2 million. Over 200 firearms were also seized as well as a significant amount of money. It was an example of the excellent working relationship the Ottawa-Carleton Police Service shares with the OPP on numerous issues.
- Inspector Burns agreed the OPP has an excellent working relationship with the Ottawa-Carleton Police. He reported a Break and Enter Squad has been established and has had great success in making arrests and decreasing the number of break-ins over the past few months, particularly in the west end of the Region (Kanata and West Carleton).

15. Township of Cumberland Council Resolution Re Policing Services  
- letter from G.E. Lathrop, Chief Administrative Officer, dated 12 Mar 96

**That the Ottawa-Carleton Police Services Board receive this for information.**

RECEIVED

MOTIONS (OF WHICH NOTICE WAS PREVIOUSLY GIVEN)

16. Citizen Working Committees Funding  
- reference page 14 of Ottawa-Carleton Police Services Board Minutes, 18 December 1995

Moved by D. Pratt

**That \$20,000 which was allocated at the meeting of 18 December 1995 in support of six Citizen Working Committees be held in abeyance pending a resolution of the OPP and RMOC contract issue, and a further determination of how best to solicit public input in areas currently serviced by the OPP.**

CARRIED  
(D. Holmes dissented)

IN CAMERA

Moved by A. Bouwers

**That the Ottawa-Carleton Police Services Board move In Camera to discuss a personnel matter, in accordance with Section 35(4)(b) of the *Police Services Act*.**

CARRIED

ADJOURNMENT

The meeting adjourned at 8:40 p.m.

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W. Fedec  
Secretary

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P. Vice  
Chair